

Felix Perez Camacho

Governor

Kaleo Scott Movlan Lieutenant Governor

Office of the Governor of Guam

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MAY 03 2004

TIME: 4:43 ()AM (JPM RECEIVED BY:

0 3 MAY 2004

The Honorable Vicente C. Pangelinan Speaker Mina' Bente Siete Na Liheslaturan Guåhan 155 Hesler Street Hagåtña, Guam 96910

Dear Mr. Speaker:

Transmitted herewith is Bill No. 146 (LS), "AN ACT TO AMEND SECTIONS 20118 AND 20119 OF CHAPTER 20 OF PART 1, DIVISION 2 OF TITLE 10 GUAM CODE **ANNOTATED** AND SECTION 22106(D) OF P.L. 25-126, RELATIVE ENVIRONMENTAL HEALTH FEES AND ADMINISTRATIVE PENALTIES", which I signed into law on April 30, 2004 as Public Law No. 27-80.

Sincerely yours,

FELIX P. CAMACHO

I Maga' Låhen Guåhan Governor of Guam

Attachment: copy attached of signed bill

The Honorable Tina Rose Muna-Barnes cc: Senator and Legislative Secretary

765

I MINA'BENTE SIETE NA LIHESLATURAN GUÅHAN 2004 (SECOND) Regular Session

CERTIFICATION OF PASSAGE OF AN ACT TO I MAGA'LAHEN GUÅHAN

This is to certify that Substitute Bill No. 146 (LS), "AN ACT TO AMEND §§ 20118 AND 20119 OF CHAPTER 20 AND §22106(d) OF CHAPTER 22; TO ADD NEW §§ 20120 AND 20121 TO CHAPTER 20; AND TO REPEAL §22107 OF CHAPTER 22, ALL OF PART 1, DIVISION 2 OF TITLE 10, GUAM CODE ANNOTATED, RELATIVE TO ENVIRONMENTAL HEALTH FEES AND ADMINISTRATIVE PENALTIES," was on the 23rd day of April, 2004, duly and regularly passed.

Tina Rose Muña Barnes enator and Legislative Secretary	vicente (ben) c. pangelinan Speaker
his Act was received by <i>I Maga'lahen Gud</i> t <u>([:45</u> o'clock <u>A</u> . M.	Veronica Garido
APPROVED:	Assistant Staff Officer Maga'lahi's Office
FELIX P. CAMACHO I Maga'lahen Guåhan	

I MINA'BENTE SIETE NA LIHESLATURAN GUÅHAN 2003 (FIRST) Regular Session

Bill No. 146 (LS)

As substituted by the Sub-Committee on Health, further substituted by the Committee on Rules and Health, and further substituted on the Floor and amended.

Introduced by:

1

L. A. Leon Guerrero

F. B. Aguon, Jr.

J. M.S. Brown

F. R. Cunliffe

C. Fernandez

Mark Forbes

L. F. Kasperbauer

R. Klitzkie

J. A. Lujan

T. R. Muña Barnes

v. c. pangelinan

J. M. Quinata

R. J. Respicio

Toni Sanford

Ray Tenorio

AN ACT TO AMEND §§ 20118 AND 20119 OF CHAPTER 20 AND §22106(d) OF CHAPTER 22; TO ADD NEW §§ 20120 AND 20121 TO CHAPTER 20; AND TO REPEAL §22107 OF CHAPTER 22, ALL OF PART 1, DIVISION 2 OF TITLE 10, GUAM CODE ANNOTATED, RELATIVE TO ENVIRONMENTAL HEALTH FEES AND ADMINISTRATIVE PENALTIES.

BE IT ENACTED BY THE PEOPLE OF GUAM:

- 2 Section 1. Legislative Findings and Intent. I Liheslaturan Guåhan
- 3 finds that the Division of Environmental Health ("DEH") of the
- 4 Department of Public Health and Social Services ("DPH&SS") routinely
- 5 encounters health-regulated establishments and private citizens that fail to

1 correct their violations in a timely manner, or not at all, or repeat their

2 offenses. Further, DEH generates revenues through the issuance of

3 Sanitary Permits, Health Certificates, Deratting Exemption Certificates,

4 Controlled Substances Registrations ("CSR"), and assessment of

5 administrative penalties for environmental health violations. The monies

6 collected for the issuance of Health Certificates and the issuance of CSR,

7 are deposited in the "Environmental Health Fund" and the "Controlled

8 Substances Diversion Fund", respectively. However, fees for Sanitary

Permits and Deratting Exemption Certificates are deposited into the

10 General Fund.

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DEH assesses monetary fines to health-regulated establishments who are employing individuals without valid Health Certificates. The civil remedies afforded to the DPH&SS by Section 22106, Chapter 22, Title 10, GCA, under the Administrative Penalties, to recover monetary penalties from non-complying establishments, are too costly in time and money to pursue.

It is the intent of *I Liheslaturan Guåhan* to authorize DEH to assess monetary penalties to violators of environmental health laws, to encourage DEH to recoup monies for services provided to the public, and to promote self-sufficiency with less dependence on the General Fund, by enabling DEH to retain and utilize all monies generated through fees and to expand the enforcement powers of the DPH&SS in their efforts to recover monetary penalties from uncooperative health-regulated establishments by authorizing the agency to suspend such establishments' Sanitary Permits.

Section 2. §20118 of Chapter 20, Part 1, Division 2 of Title 10, Guarn Code Annotated, is hereby *amended* to read as follows:

"§20118. Penalty. Any person who violates any provision of this Part or any valid rule or regulation promulgated under this Part or who refuses or neglects to comply with any order issued by the Director, or other officers and personnel of the Department, in the carrying out of the provisions of this Part, the penalty for which is not otherwise prescribed in this Part, or by rules or regulations, shall be deemed to have committed an administrative violation and is subject to the imposition of an administrative penalty, the fines of which shall be prescribed by statutes or by rules and regulations which shall be promulgated in accordance with the Administrative Adjudication Law. Any and all fines pursuant to laws or rules and regulations enforced by the Division of Environmental Health shall be deposited into the General Fund. Willful failure to pay administrative fines imposed by this Section, or by rules and regulations, shall be a misdemeanor and punishable in accordance with the laws of Guam."

Section 3. §20119 of Chapter 20, Part 1, Division 2 of Title 10, Guam Code Annotated, is hereby *amended* to read as follows:

"§20119. Fees. Any and all fees collected pursuant to laws or rules and regulations enforced by the Division of Environmental Health of the DPH&SS shall be deposited into the Environmental Health Fund."

Section 4. §22106(d) of Chapter 22, Part 1, Division 2 of Title 10, Guam Code Annotated, is hereby *amended* to read as follows:

1	"(d) If any person, or a health-regulated establishment, fails to
2	comply with an administrative penalty order after it has become
3	final:
4	(1) the Director shall suspend the health-regulated
5	establishment's sanitary permit until such time that the
6	payment is made in full, but not before written notice is issued
7	to the establishment notifying it of the action at least seven (7)
8	days before the suspension takes effect; or
9	(2) the Director shall forward the matter to the
10	Attorney General of Guam to bring a civil action to enforce the
11	order, or to recover the amount ordered or assessed, plus
12	current interest from the date of the final order or decision. To
13	prevail in such an action, the Director need establish only that:
14	(i) notice was given as required;
15	(ii) a hearing was granted to the defendant or that
16	the defendant requested no hearing; and
17	(iii) the penalty was imposed and has become
18	final, either because the administrative order
19	was not appealed to the Superior Court of
20	Guam, or that after judicial review the
21	administrative order remains an unsatisfied
22	obligation; or
23	(3) perform both (1) and (2)."
24	Section 5. A new §20120 is hereby added to Chapter 20, Part 1,
25	Division 2 of Title 10, Guam Code Annotated, to read as follows:

1	"§20120. Fines. Any and all fines pursuant to laws or rules and
2	regulations enforced by the Division of Environmental Health of the
3	DPH&SS shall be deposited into the General Fund."
4	Section 6. §22107 of Chapter 22, Part 1, Division 2, of Title 10 of the

Section 6. §22107 of Chapter 22, Part 1, Division 2, of Title 10 of the Guam Code Annotated, is hereby *repealed*.

Section 7. A new §20121 is hereby *added* to Chapter 20, Part 1, Division 2 of Title 10, Guam Code Annotated, to read as follows:

"§20121. Environmental Health Fund. There is hereby created, separate and apart from other funds of the government of Guam, a fund known as the 'Environmental Health Fund.' The Fund shall *not* be commingled with any other fund and shall be deposited into a separate account. Any and all fees collected pursuant to this Part, unless otherwise specifically provided, shall be deposited into the Fund and it shall be expended upon Legislative appropriation solely in support of the functions of the Division of Environmental Health of the Department of Public Health & Social Services."

Section 8. Severability. *If* any provision of this Act or its application to any person or circumstances is found to be invalid or contrary to law, such invalidity shall *not* affect other provisions or applications of this Act which can be given effect without the invalid provisions or applications, and to this end the provisions of this Act are severable.

Section 9. Effective Date. This Act shall become effective upon its enactment.



MINA' BENTE SIETE NA LIHESLATURAN GUÅHAN

TWENTY-SEVENTH GUAM LEGISLATURE 155 Hessler Place, Hagåtña, Guam 96910

April 27, 2004

The Honorable Felix P. Camacho I Maga'lahen Guåhan Ufisinan I Maga'lahi Hagåtña, Guam 96910



Dear Maga'lahi Camacho:

Transmitted herewith are Bill Nos. 178(LS), 193(COR), 256(LS), 261(LS) and 277(COR), and Substitute Bill Nos. 17(LS), 115(COR), 119(COR), 146(LS), 172(LS), 175(LS), 177(LS), 183(COR), 220(COR), 230(LS), 231(LS), 249(COR), 255(LS) and 258(LS) which were passed by *I Mina' Bente Siete Na Liheslaturan Guåhan* on April 23, 2004.

Sincerely,

TINA ROSE MUÑA BARNES

Legislative Secretary

Enclosures (19)



Mina' Bente Siete Na Liheslaturan Guahan TWENTY-SEVENTH GUAM LEGISLATURE

Senator Lou Leon Guerrero

Chairwoman, Committee on Rules & Health Majority Leader, Democratic Party

January 21, 2004

The Honorable Vicente C. Pangelinan Speaker & Chairman, Committee on Utilities and Land I Mina' Bente Siete Na Liheslaturan Guahan 155 Hesler Stree Hagåtña, GU 96910

Dear Mr. Speaker:

The Sub-Committee on Health to which was referred Bill No. 146: An Act to Amend Sections 20118 and 20119 of Chapter 20 of part 1, Division 2 of Title 10 Guam Code Annotated and Section 22106 (d) of P.L. 126 Relative to Environmental Health Fees and Administrative Penalties as substituted has had under the same consideration, and now wishes to report back the same with the **recommendation to pass**.

The voting record is as follows:

To Pass	5
Not to Pass	<u></u>
Abstain Due to Potential Conflict	0
To Place in Inactive File	$\bar{0}$

A copy of the Committee Report and other pertinent documents are attached for your immediate reference and information.

Senseramente,

Senator Lou Leon Guerrero

Chairwoman, Sub-Committee on Health

Attachment(s)



Mina' Bente Siete Na Liheslaturan Guahan TWENTY-SEVENTH GUAM LEGISLATURE

Senator Lou Leon Guerrero

Chairwoman, Committee on Rules & Health Majority Leader, Democratic Party

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VOTING SHEET ON:

Bill No. 146: AN ACT TO AMEND SECTIONS 20118 AND 20119 OF CHAPTER 20 OF PART 1, DIVISION 2 OF TITLE 10 GUAM CODE ANNOTATED AND SECTION 22106 (d) OF P.L. 25-126 RELATIVE TO ENVIRONMENTAL HEALTH FEES AND ADMINISTRATIVE PENALTIES.

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Chairwoman	942	$\sqrt{}$			
Vicente C. Pangelinan			•		
Co-Chairman				-	
Carmen Fernandez	100		-		 i
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Larry Kasperbauer					
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Jesse Lujan					
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Tina R. Muña-Barnes	X				
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Ray Tenorio	A	2			
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Sub-Committee on Health Committee Report

August 1, 2003 9:00am

Senator Lou Leon Guerrero, Chairperson

I. Overview

A public hearing was held for BILL NO. 146, AN ACT TO AMEND SECTIONS 20118 AND 20119 OF CHAPTER 20 OF PART 1, DIVISION 2 OF TITLE 10 GUAM CODE ANNOTATED AND SECTION 22106(d) OF P.L. 25-126, RELATIVE TO ENVIRONMENTAL HEALTH FEES AND ADMINISTRATIVE PENALTIES by the Sub-Committee on Health at the Public Hearing Room of the Guam Legislature on August 1, 2003 at 9:00 AM.

Committee Members Present:
Senator L. Leon Guerrero, Chairperson
Senator Ray Tenorio
Vice Speaker Aguon
Senator Jesse Lujan
Senator Joann Brown

Senator Leon Guerrero gave a brief overview of the purpose of the legislation. Bill No. 146 will allow the Division of Environmental Health at the Department of Public Health and Social Services more flexibility in their enforcement of penalties. In addition, since the establishment of the Environmental Health Fund ("Fund") in P.L. 25-120, only health certificate fees collected are deposited in this Fund. Other fees for permits and certificates are presently deposited into the general fund. Bill No. 146 will give the Division the authority to deposit any and all fees into the Fund.

II. Testimonies

Providing Testimony on the Bill:

Mr. Tom Nadeau, Environmental Health Specialist,
Division of Environmental Health, Department of Public Health
and Social Services

Mr. Nadeau provided written and oral testimony in support of the bill. In his testimony he provided suggested amendments to the bill. After his testimony, the Senators commended Mr. Nadeau and his Division for their excellent work in keeping our community safe by enforcing health-regulated policies.

III. Findings and Recommendations. The Sub-Committee recognizes the recommended amendments shared by the testimony presented by Mr. Tom Nadeau during the public hearing and will incorporate those concerns in the substitute bill.

It is hereby recommended by the Sub-Committee on Health **TO DO PASS** Bill No. 146 as substituted.

daycare or at school, put on their make-up, buy medications, get their massage or a haircut, and swim at the pool. Bill No. 146 can make this all possible.

In recent years, we have been conducting fewer inspections, but we have seen greater number of businesses operating without sanitary permits and employing individuals without valid health certificates. They do this because they know we are unable to conduct regular inspections as often as we did in the past. It's a risk they take at the cost of jeopardizing the health of the community. By the end of this fiscal year, we expect to assess nearly \$10,000 in fines from about 40 businesses who employed individuals without valid health certificates. While many pay the monetary fines promptly, others do not, and to recover such fines from these uncooperative businesses can be difficult. However, with the passage of Bill No. 146, we believe such a problem will end. Furthermore, the additional enforcement power the proposed bill grants to the Division will allow us to penalize repeat offenders and violators who blatantly disregard our orders. These include private residents who cause public nuisance to the community.

If Bill No. 146 is enacted, it *may* not completely free the Division from relying on the general fund, but its can only improve our situation.

The only revision we seek in Bill No. 146 is in "§20119", governing fees. We seek that the following statement, or similar statement, be included at the end:

"...unless such monies are already deposited in another fund of the Division of Environmental Health of the Department, or a program of the Division of Environmental Health, established for the sole use for the Division's operation."

The request is made to ensure and clarify that the monies presently being deposited in the "Controlled Substances Diversion Fund", which was established for our Controlled Substances Program, does not get diverted to the "Environmental Health Fund".

Thank you and Si Yu'us Ma'ase to Madam Chair Senator Lou Leon Guerrero for introducing this bill and to the Committee for granting me the opportunity to present this testimony.

M. Thomas Nadeau

_ ne Department of Mental Health and Substance Abuse (DMHSA) is requesting proposals from individuals and/or companies for DMHSA to Medical Records Archival System.

Request for Proposals (RFP) packages may be obtained at the Director's Office, DMHSA Building, 790 Gov. Carlos G. Camacho Road, Tamuning, Guam, 8:00 a.m. - 5:00 p.m., Monday through Friday, excluding holidays. All proposals should be submitted to the attention of the Director no later than 3:00 p.m., August 18, 2003.

/s/ J. Peter Roberto, Director

Mina' Bente Siete Na Liheslaturan Guahan twenty-seventh guam legislature



Senator Lou Leon Guerrero Chairperson, Committee on Rules and Health Majority Leader, Democratic Party

Public Hearing 9:00 a.m., Friday, August 1, 2003

AGENDA

Bill No. 146 - AN ACT TO AMEND SECTIONS 20118 AND 20119 OF CHAPTER 20 OF PART 1, DIVISION 2 OF TITLE 10 GUAM CODE ANNOTATED AND SECTION 22106(d) OF P.L. 25-126, RELATIVE TO ENVIRONMENTAL HEALTH FEES AND ADMINISTRATIVE PENALTIES.

Bill No. 148 - AN ACT TO REPEAL SECTION 18119 SUB-SECTION(A)(2) AND (4) AND TO AMEND SUB-SECTION (3)(II) AND TO ADD A SUB-SECTION (3)(iii) CHAPTER 18 TITLE 10 GUAM CODE ANNOTATED RELATIVE TO THE ELIGIBILITY AND QUALIFICATIONS FOR ESTHETICIAN LICENSE

Bill No. 155 - AN ACT TO REPEAL SECTION 32, PUBLIC LAW 26-35 AND TO REPEAL AND REENACT P.L. 25-163 RELATIVE TO THE MEDICALLY INDIGENT PROGRAM.

The hearing will take place at the Public Hearing Room located in the Guarn Legislature Temporary Building in Hagatna. Individuals requiring special accommodations, sutiliary sids or services are asked to contact the Committee on Rules and Health at 472-3582-5.

Written testimonies may be submitted in advance of the public hearing date. Testimonies may be fixed to 472-3591 or digitally submitted to seniou@ite.net. For more information you can visit the committee website at http://www.ite.net/comh.

> This public notice was paid for with government funds by the Guam Legislature.

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Mina' Bente Siete Na Liheslaturan Guahan TWENTY-SEVENTH GUAM LEGISLATURE

Senator Lou Leon Guerrero

Chairwoman, SubCommittee on Health Majority Leader, Democratic Party

BILL NO. 146

AN ACT TO AMEND SECTIONS 20118 AND 20119 OF CHAPTER 20 OF PART 1, DIVISION 2 OF TITLE 10 GUAM CODE ANNOTATED AND SECTION 22106(d) OF P.L. 25-126, RELATIVE TO ENVIRONMENTAL HEALTH FEES AND ADMINISTRATIVE PENALTIES

Name	written testimony	oral testimony	Company/Agency	Contact no.		
M. THOMAS MADERY			Dept. of Public MEMITH	735.722)		
			<u> </u>			
			-			